

HOUSING STANDARDS REVIEW

HBF Conference

Simon Brown Building Regulations & Standards DCLG

24th October 2013



Background

- 2010: Government announced need for an industry led examination of housing standards to find a way to simplify them
- 2011: Examination established under the leadership of the HBF, LGA and NHBC. Chaired by Sir John Harman.
- June 2012: Three broad conclusions:
 - 1. Significant scope for rationalisation
 - As much material as possible should be put into the Building Regulations to help establish a clearer divide between planning policies and technical regulations
 - 3. Government to continue the review and include the Code for Sustainable Homes
- **Spring 2012:** Housing and construction 'Red Tape Challenge'
- **October 2012:** Housing Standards Review launched.



The Untenable Forest





Aims and motivation

- Reduce bureaucracy and costs on house builders and others supporting growth whilst delivering quality, sustainability, safety and accessibility.
- Reform and simplify framework of building regulations, guidance, local codes and standards (and planning too).
- Make housebuilding process easier to navigate by reducing overlap and confusion between the Planning and Building Regulations regimes.
- Reduce contradictions, overlap and tensions between standards, and reduce compliance problems.
- Allow local choice but within sensible parameters no logic why wheelchair housing should differ from borough to borough.



The Approach

- Housing Standards Review Steering Group: examined and rationalised the housing standards. Chaired by DCLG, involved representatives from industry, local authorities, and standard owners
- 6 Themed Working Groups Space, Access, Energy, Water, Security, Process & Compliance: each agreed a way forward for each theme and recommendations for Government.
- Challenge Panel: independent panel of 4 experts acted as a "critical friend" of the HSR. Had wider remit so also considered how building regulations, planning and housing standards could work better together.
- **Cost consultants** underpinned impact assessment.





- HSR only relates to the technical or functional performance of dwellings; does not cover the environment in which they are built – that is for planning policy and guidance and other regimes.
- Review is cross-tenure so applies to social and private stock equally.
- HSR outcome will be accompanied by a planning statement to ensure additional standards are not added on by authorities, beyond those left at the end of the review.
- HSR does not stop market taking lead producing own standards although LAs will not be able to require these through planning policies. Labelling possibilities too.
- Planning Practice Guidance Review (PPGR) has reviewed Government badged planning guidance. Now published in Beta version. PPGR and HSR documents drafted to operate together effectively.



Strategic Options

- Choice offered in consultation
 - A standards as standalone suite (NPPF ref to "Nationally described Standards") alongside Building Regs and Planning.
 - B standards as stepping stone en route to Building Regulations. A neater technical / planning divide.

C – move standards into Building Regs.

- Govt preferred option is B.
- But not simple to move standards into Regs (OITO, Building Act considerations, strict tests, difficulties over "tiered" regulations).



The Solution?





Propositions

- Energy Baseline regulation (Part L) only. 2013 update. Zero carbon from 2016
- Water Baseline regulation (Part G). Possible higher standard (105lpd).
- **Space** Consulting on whether standards should be introduced, what they might look like (eg linked to the 3 access tiers), or whether other approaches work better, like providing better information about the internal space in new homes.
- Access possible 3 tier standard (equivalent to Part M, LTH, and wheelchair housing)
- **Security** possible new regulated baseline, and higher standard
- **Other themes** materials, overheating, daylight, ventilation no standards proposed because case not established, but open to evidence on this.



Process Issues

- **Process** proposed system still to operate under planning powers local plans set policies from suite, and apply through planning conditions.
- **Needs and viability** planning to undertake rigorous need and viability test for any standard. "Necessary" test not a "nice to do" test.
- **Building Control** to undertake compliance check of conditions. Skills are suited for this more technical function.
- Consultation proposes **better planning and building control alignment** at "pre-application" stage, to reduce overlap and differences.
- Potential HSR steering group to "gate-keep" standard set in future.
- Impact Assessment good start, more evidence welcome. Very complex.



Next Steps

- Consultation period ends 22 October.
- https://www.gov.uk/government/consultations/housing-standardsreview-consultation
- Next step is consultation analysis.
- Decisions first quarter new year.



PLEASE RESPOND TO THE CONSULTATION

Simon.Brown@communities.gsi.gov.uk